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ACTION AF-01

RELEASED IN FULL

INFO	LOG-00	AID-01	CIAE-00	SMEC-00	OASY-00	DODE-00	DOEE-00
	EB-01	EUR-01	OIGO-01	FBIE-00	H-01	TEDE-00	INR-00
	IO-16	L-01	ADS-00	NSAE-00	NSCE-00	OIC-02	OMB-01
	PA-01	PM-00	PRS-01	P-01	SNP-00	SP-00	SR-00
	SS-00	STR-01	TRSE-00	T-00	USIE-00	PMB-00	PRM-10
	PRME-01	DRL-09	G-00	/050W			

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R 051105Z OCT 94  
FM AMEMBASSY KIGALI  
TO SECSTATE WASHDC 0160  
INFO AMEMBASSY NAIROBI  
AMEMBASSY DAR ES SALAAM  
AMEMBASSY KINSHASA  
AMEMBASSY BUJUMBURA  
AMEMBASSY LONDON  
AMEMBASSY BRUSSELS  
AMEMBASSY OTTAWA  
AMEMBASSY PARIS  
USMISSION USUN NEW YORK  
USMISSION GENEVA

C O N F I D E N T I A L SECTION 01 OF 03 KIGALI 001709

STATE FOR AF; OMA/DRL; DRL/MLA; PRM/AA; AID/A; AID/G;  
AND AID/DAA/BHR

GENEVA FOR WAGENSEIL

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PARIS FOR MORAN

LONDON FOR MCKINLEY

E.O. 12356:N/A

TAGS: PREL, PHUM, UN, PINS, PGOV, PREF, RW  
SUBJECT: KIGALI MEETINGS BETWEEN GOR AND USG OFFICIALS

1. CONFIDENTIAL -- ENTIRE TEXT.

2. SUMMARY. A SERIES OF OCTOBER 4 UNCLASSIFIED TOGETHER VISITING STATE/AID ASSESSMENT TEAM OF JOSIAH ROSENBLATT AND MICHAEL MAHDESIAN, USUN NEW YORK AFRICAN ADVISER LAURIE SHESTACK AND THE GOR CABINET CHIEFS OF INTERIOR AND FOREIGN AFFAIRS FAUSTIN MUSARE AND LEON NGARUKIYE. TALKS COVERED A BROAD RANGE OF ISSUES: GOVERNMENT REORGANIZATION, THE HUMAN RIGHTS CLIMATE, SECURITY THREATS, DIPLOMATIC INITIATIVES, AND JUSTICE ISSUES. CHARGE CECSARINI AND A/DCM WHITEHEAD ATTENDED, AS DID RWANDAN NOTETAKERS. END SUMMARY.

3. MINISTRY OF INTERIOR

ROSENBLATT, MAHDESIAN AND WHITEHEAD PAID A COURTESY CALL ON FAUSTIN MUSARE, CABINET CHIEF OF THE MINISTRY OF INTERIOR AND COMMUNAL DEVELOPMENT, IN A SPARSELY FURNISHED, WINDOWLESS PENTHOUSE OFFICE ON MINISTRY ROW. MUSARE EXPLAINED THAT THE STATE OF THE BUILDING MIRRORED THE MINISTRY'S PROBLEMS. HE HAD A STAFF OF CONFIDENTIAL

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PAGE 03 KIGALI 01709 01 OF 03 051303Z EIGHTY, A FRACTION OF THE FORMER COMPLEMENT, AND HAD VIRTUALLY NO VEHICLES OR EQUIPMENT.

4. MUSARE SAID THAT THE GOR WILL NOT TAMPER WITH THE STRUCTURE OF THE LOCAL ADMINISTRATION BASED ON 10 PREFECTURES (PLUS KIGALI), SUBPREFECTURES, 147 COMMUNES, AND LOCAL SECTORS. HB SAID THAT THE GOVERNMENT WAS IN THE PROCESS OF SELECTING NEW PREFECTS AND BURGERMEISTERS TO REPLACE PROVISIONAL AUTHORITIES WHO WERE MOSTLY RPF OFFICERS.

5. MUSARE SAID THAT HIS MINISTRY WAS PLEASED BY THE PRESENCE OF BOTH UNAMIR TROOPS AND UNHRC (HUMAN RIGHTS COMMISSION) INTERNATIONAL MONITORS. HE LASHED OUT AT THE UNHCR (HIGH COMMISSION FOR REFUGEES) GERSONY REPORT AS FALSE AND OPINED THAT A SUBSTANTIAL INTERNATIONAL PRESENCE IN THE FIELD WAS THE BEST WAY TO PROVE THE GOOD INTENTIONS OF THE GOR. HE SAID THAT HIS MINISTRY PREFERRED FLEXIBILITY IN THE PLACEMENT OF INTERNATIONAL MONITORS, WITH THE MONITORS TAKING THE LEAD. HE WAS UNAWARE THAT ONE OF FOUR DEPLOYING MONITOR TEAMS HAD ALLEGEDLY BEEN TURNED BACK AT A ROADBLOCK ON OCTOBER 3 AND PROMISED TO LOOK INTO THE INCIDENT. MUSARE NOTED THAT

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COMMUNICATION LINKS BETWEEN KIGALI UNCLASSIFIED  
TENUOUS, PROMOTING SUCH MISUNDERSTANDINGS. HE  
THOUGHT THAT A MINISTRY LAISSEZ-PASSER MIGHT SERVE TO  
PREVENT FUTURE INCIDENTS.

6. MUSARE DID NOT STRIKE US AS A POLICY MAKER. HE  
OFFERED LITTLE ABOUT HIS BACKGROUND. HE IS AN ETHNIC  
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TUTSI AND FRANCOPHONE.

7. MINISTRY OF FOREIGN AFFAIRS

LAURIE SHESTACK, CECSARINI, ROSENBLATT AND WHITEHEAD  
SPENT A PRODUCTIVE HOUR WITH FOREIGN MINISTRY CABINET  
CHIEF LEON NGARUKIYE. HE SAID THAT HE HAD RECENTLY  
RETURNED FROM BUJUMBURA AND WOULD BRING HIS FAMILY  
BACK FROM THERE WHEN HE FOUND A PLACE FOR THEM TO  
LIVE. HE WAS PLEASED TO HEAR THAT SHESTACK HAD SEEN  
LARGE NUMBERS OF PEOPLE DURING HER DRIVE NORTH FROM  
BUJUMBURA IN RURAL AREAS THERETOFORE DESERTED.

8. NGARUKIYE TOOK A SOMEWHAT DISENGENUOUS STAND ON  
THE REFUGEE PROBLEM, OBSERVING THAT THE FEAR OF FOOD  
SHORTAGES AT HOME -- NOT INTIMIDATION OR FEAR OF  
REPRISALS -- KEPT THEM IN THE CAMPS. HE SAID THAT  
THE MFA DID NOT WORK DIRECTLY ON REFUGEE  
REPATRIATION. HOWEVER, WHEN THE PRIME MINISTER  
RETURNED FROM A SWING THROUGH SWITZERLAND, CANADA,  
BELGIUM AND POSSIBLY FRANCE, HE INTENDED TO GO TO  
TANZANIA TO NEGOTIATE THE RETURN OF STOLEN GOR  
PROPERTY. ON THE PERIPHERIES, THE PM HOPED TO

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R 051105Z OCT 94

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TO SECSTATE WASHDC 0161

INFO AMEMBASSY NAIROBI

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AMEMBASSY KINSHASA

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TRIATION.

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9. RETURNING TO FRANCE, HE CHARACTERIZED GOR-GOF RELATIONS AS CLOUDED. HE HOPED TO EVICT SQUATTERS FROM FRENCH DIPLOMATIC RESIDENTIAL PROPERTY, THEREBY EASING TENSIONS SOMEWHAT.

10. SHESTACK SAID THAT NEW RWANDAN PERMREP HAD MADE A VERY POSITIVE FIRST IMPRESSION ON THE UNSC. NGARUKIYE SAID THAT THE RWANDAN UN MISSION WOULD SOON RECEIVE ADDITIONAL STAFF TO ASSIST HIM DURING HIS TENURE AS UNSC PRESIDENT.

11. HE LISTED THE GOR'S TOP PRIORITES AS SECURITY AND RECONCILIATION, IN THAT ORDER. HE SAID THAT AN INTERHAMWE ATTACK FROM ZAIRE WAS A PREOCCUPATION. HE ADMITTED THAT IT WOULD TAKE TIME TO CALM THOSE WHO HAD BEEN VICTIMIZED BY THE CIVIL WAR BUT VOWED THAT THE GOR WOULD DO ITS BEST. HE SAID THAT THE CREATION OF AN INTERNATIONAL TRIBUNAL WOULD BE AN IMPORTANT CONTRIBUTION TO THE PROCESS; THE GOR WAS COUNTING ON

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U.S. ASSISTANCE IN THE UNSC TO MAKE THIS HAPPEN  
QUICKLY. HE CITED THE UNAMIR PRESENCE AS ANOTHER  
STABILIZING FACTOR AND LAUDED ITS COOPERATIVE  
RELATIONS WITH THE RPA.

12. NGARUKIYE SAID THAT THE GOR HOPED TO SEAT THE NATIONAL ASSEMBLY SOON, POSSIBLY WITHIN THE MONTH, IN THE SPIRIT OF THE ARUSHA ACCORD. HE SAID THAT MOST PARTIES HAD ALREADY IDENTIFIED DEPUTIES. HE OBSERVED THAT THE INITIAL AGREEMENT WHEREBY THE MRND HAD 11 SEATS AND ITS SATELLITE PARTIES SEVERAL OTHERS WAS NOW UNWORKABLE. ON THE LOCAL LEVEL, THE GOR HOPED TO HAVE NEW PREFECTS IN PLACE WITHIN TWO WEEKS. HE SAID THAT ALL PARTIES EXCEPT THE MRND AND ITS SATELLITES WOULD BE EQUITABLY REPRESENTED AT ALL LEVELS OF LOCAL GOVERNMENT.

13. HE HOPED THAT THIS MOVE WOULD IMPROVE THE HUMAN RIGHTS SITUATION. HE ADMITTED THAT THERE HAD BEEN EXACTIONS AGAINST CIVILIANS BY OTHER CIVILIANS AND RPA SOLDIERS, AND HE HOPED THAT THE NEW PREFECTS COULD HELP IDENTIFY UNCONTROLLABLE ELEMENTS MORE EFFICIENTLY THAN THE RPA OFFICER-PREFECTS NOW IN PLACE. HE CLOSED BY NOTING THAT HIS VISITORS HAD

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SEEN WHAT THE COUNTRY NEEDED. HE HOPED UNCLASSIFIED  
COULD PROVIDE SUPPORT, BOTH CONCRETE AND POLITICAL.

14. SHESTACK REPLIED THAT WE WERE WORKING CLOSELY  
WITH NEW ZEALAND TO SEE THAT THEIR INTERNATIONAL  
TRIBUNAL PROPOSAL IS APPROVED IN THE UNSC IN THE  
IMMEDIATE FUTURE. ROSENBLATT ADDED THAT WE EXPECT  
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CONSENSUS ON THE ISSUE, ESPECIALLY IN LIGHT OF THE  
COMMISSION OF UNHRC EXPERT'S REPORT. HE EXPRESSED  
USG SATISFACTION WITH THE GOR'S POSITIVE VIEW OF THE  
MONITORS' ROLE AND PURPOSE. NGARUKIYE WAS SOMEWHAT  
EVASIVE TO ROSENBLATT'S FOLLOWING QUERY ON HOW THE  
USG MIGHT ESTABLISH A HIGH-LEVEL HUMAN RIGHTS POINT  
OF CONTACT IN THE GOR. NGARUKIYE SAID THE MFA WOULD  
TRANSMIT OUR HUMAN RIGHTS CONCERNs TO THE APPROPRIATE  
MINISTRY. IF LIEU OF THIS, HE BUGGESTED UNDP AS A  
GOOD POINT OF CONTACT.

15. NGARUKIYE IS AN ARTICULATE AND WELL-INFORMED  
INTERLOUTOR WHO HAS BEEN WITH THE MFA SINCE 1982. HE  
WAS DCM IN KINSHASA FROM 1985 TO 1987, WHEN HE  
ASSUMED THE SAME ROLE IN BEIJING. HIS WIFE NARROWLY  
ESCAPED A STRAY BULLET DURING THE TAINAMMEN SQUARE  
DISTURBANCES THERE. HE RETURNED TO RWANDA IN 1982 TO  
SERVE AS THE AMERICAS' DIRECTOR UNTIL HIS APRIL  
FLIGHT TO BURUNDI AND RECENT PROMOTION. HE VISITED  
THE U.S. ON AN IVP IN 1983.

16. THIS MESSAGE WAS CLEARED BY SHESTACK AND THE  
STATE/AID ASSESSMENT TEAM.

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CECSARINI

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